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People and Health Overview Committee

Date: Thursday, 14 September 2023

Time: 10.00 am

Venue: Council Chamber, County Hall, Dorchester, DT1 1XJ

Members (Quorum: 3)

Mike Parkes (Chairman), Cathy Lugg (Vice-Chairman), Tony Alford, Pauline Batstone, Jean Dunseith, Beryl Ezzard, Ryan Holloway, Stella Jones, Rebecca Knox and Howard Legg

Chief Executive: Matt Prosser, County Hall, Dorchester, Dorset DT1 1XJ

For more information about this agenda please contact Democratic Services Meeting Contact: George Dare - 01305 224185 - george.dare@dorsetcouncil.gov.uk

Members of the public are welcome to attend this meeting, apart from any items listed in the exempt part of this agenda.

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Agenda

Item Pages

1. APOLOGIES

To receive any apologies for absence.

2. DECLARATIONS OF INTEREST

To disclose any pecuniary, other registrable or non-registrable interest as set out in the adopted Code of Conduct. In making their disclosure councillors are asked to state the agenda item, the nature of the interest and any action they propose to take as part of their declaration.

If required, further advice should be sought from the Monitoring Officer in advance of the meeting.

3. MINUTES 5 - 8

To confirm and sign the minutes of the meeting held on 27 June 2023.

4. PUBLIC PARTICIPATION

Representatives of town or parish councils and members of the public who live, work, or represent an organisation within the Dorset Council area are welcome to submit either 1 question or 1 statement for each meeting. You are welcome to attend the meeting in person or via Microsoft Teams to read out your question and to receive the response. If you submit a statement for the committee this will be circulated to all members of the committee in advance of the meeting as a supplement to the agenda and appended to the minutes for the formal record but will not be read out at the meeting. The first 8 questions and the first 8 statements received from members of the public or organisations for each meeting will be accepted on a first come first served basis in accordance with the deadline set out below. For further information read Public Participation - Dorset Council

All submissions must be emailed in full to george.dare@dorsetcouncil.gov.uk by 8.30am on Monday, 11 September 2023.

When submitting your question or statement please note that:

- You can submit 1 question or 1 statement.
- a question may include a short pre-amble to set the context.
- It must be a single question and any sub-divided questions will not be permitted.
- Each question will consist of no more than 450 words, and you will be given up to 3 minutes to present your question.
- when submitting a question please indicate who the question is for (e.g., the name of the committee or Portfolio Holder)
- Include your name, address, and contact details. Only your name will be published but we may need your other details to contact you about your question or statement in advance of the meeting.
- questions and statements received in line with the council's rules for public participation will be published as a supplement to the agenda.
- all questions, statements and responses will be published in full within the minutes of the meeting.

5. COUNCILLOR QUESTIONS

To receive questions submitted by councillors.

Councillors can submit up to two valid questions at each meeting and sub divided questions count towards this total. Questions and statements received will be published as a supplement to the agenda

and all questions, statements and responses will be published in full within the minutes of the meeting.

The submissions must be emailed in full to add your email address by 8.30am on Monday, 11 September 2023.

Dorset Council Constitution - Procedure Rule 13

6. URGENT ITEMS

To consider any items of business which the Chairman has had prior notification and considers to be urgent pursuant to section 100B (4)b) of the Local Government Act 1972. The reason for the urgency shall be recorded in the minutes.

7. **COMMITTEE'S WORK PROGRAMME AND CABINET'S FORWARD** 9 - 22 **PLAN**

To consider the Committee's Work Programme and the Cabinet Forward Plan.

8. OFSTED REGULATION OF SUPPORTED ACCOMMODATION FOR 23 - 32 16-17 YEAR OLDS

To receive a report by the Corporate Director for Commissioning and Partnerships.

9. BIRTH TO SETTLED ADULTHOOD - REPORT OF THE 33 - 42 INDEPENDENT CHAIR

To receive a report by the Independent Chair.

10. EXEMPT BUSINESS

To move the exclusion of the press and the public for the following item in view of the likely disclosure of exempt information within the meaning of paragraph x of schedule 12 A to the Local Government Act 1972 (as amended). The public and the press will be asked to leave the meeting whilst the item of business is considered.

There are exempt items scheduled for this meeting.





PEOPLE AND HEALTH OVERVIEW COMMITTEE

MINUTES OF MEETING HELD ON TUESDAY 27 JUNE 2023

Present: Cllrs Mike Parkes (Chairman), Cathy Lugg (Vice-Chairman), Tony Alford, Jean Dunseith, Beryl Ezzard, Ryan Holloway, Stella Jones and Howard Legg

Apologies: Cllrs Pauline Batstone and Rebecca Knox

Also present: Cllr Graham Carr-Jones and Cllr Jane Somper

Officers present (for all or part of the meeting):

Vivienne Broadhurst (Executive Director - People Adults), Theresa Leavy (Executive Director of People - Children), Andrew Billany (Corporate Director for Housing), Amanda Davis (Corporate Director for Education and Learning), Paul Dempsey (Corporate Director - Care & Protection), Claire Shiels (Corporate Director - Commissioning & Partnerships), George Dare (Senior Democratic Services Officer), Joshua Kennedy (Apprentice Democratic Services Officer), Simon Fraiz-Brown (Service Manager - Young and Thriving), James Boxer (Programme Director - Children's Social Care Review) and Sarah Smith (Housing Strategy Lead)

Officers present remotely (for all or part of the meeting):

Jonathan Price (Interim Corporate Director for Commissioning) and Lisa Reid (Corporate Director for Quality Assurance & Safeguarding Families)

8. Apologies

Apologies for absence were received from Councillors Pauline Batstone and Rebecca Knox.

9. **Declarations of Interest**

There were no declarations of interest made at this point in the meeting.

Cllr Parkes and Holloway made a declaration which is detailed in Minute Item 16.

10. Minutes

Proposed by Cllr Alford, seconded by Cllr Holloway.

Decision:

That the minutes of the meetings held on 21 March and 22 May 2023 be confirmed and signed.

11. Public Participation

There was no public participation.

12. Councillor Questions

There were no questions from councillors.

13. Urgent Items

There were no urgent items.

14. Committee's Work Programme and Cabinet's Forward Plan

The committee's work programme was noted.

15. Young Carers

The Service Manager – Young and Thriving introduced the report and gave a presentation which is attached to these minutes. The presentation included detail on the support available to young carers and strengthening the offer available to them. A video was shown to the committee about young carers and their experiences interacting with health and care professionals.

Members asked questions of the officers and discussed the report. The following points were raised:

- When young carers are being identified it was important to identify single young carers and when parents are also involved in caring.
- There were issues with capacity to be able to do more work with schools.
- MyTime provided support for schools in the BCP area through offering training sessions to senior leadership and pastoral staff. They also deliver assemblies to students where some young carers are identified.
- There was a need to find out whether children were absent from school due to caring responsibilities.
- Supporting young carers was a statutory duty for the council.
- Young people can register as a carer by Carer Support Dorset.
- Children's services support young people with a significant caring role.

Members requested further information on identifying young carers and approaching families that may need help.

The committee supported the approach to improving the support offer for young carers.

16. **Developing the Housing Strategy**

The Corporate Director for Housing introduced the report and highlighted the public consultation for the housing strategy and the three main strands of the strategy.

The Housing Strategy Lead gave a presentation which is attached as an appendix to these minutes. The presentation included the statutory requirements of the housing strategy, the timeline for its development, the key objectives, and the next steps for development.

At this point in the meeting Cllr Parkes and Cllr Holloway declared for transparency that they were private landlords. They did not take part in the remainder of the item.

Vice-chair in the Chair.

Members discussed the report and asked questions of the officers. The following points were raised:

- Recognising that there needs to be more supply of housing.
- The Housing Strategy was connected to the local plan, but it was not a planning policy.
- Regarding building carbon neutral homes, the housing strategy could include a recommendation to developers and registered providers that they start following new planning and building regulations before they are enforced.
- The definition of 'affordable housing' in the strategy and price points for housing. Some affordable housing could have a high price.
- The number of bedrooms in homes, children sharing bedrooms, and the use of smaller third bedrooms. New regulations would cover the size of bedrooms.
- The key worker housing schemes currently provided in Dorset.
- It was important to have communication from developers and registered providers about building homes for local people.
- Members would have further opportunities to have detailed discussions in member engagement sessions.

Members were satisfied with the report.

17. Exempt Business

Decision:

That the press and the public be excluded for the following item in view of the disclosure of confidential information within the meaning of subsection (3)(a) of section 100A to the Local Government Act 1972 (as amended).

18. Children's Social Care Review - Stable Homes, Built on Love

The Corporate Director for Care and Protection introduced the report.

Members asked questions and made comments. They received responses from the Corporate Director for Care and Protection and a representative of the Department for Education.

Duration of meeting: 10.00 - 11.39 am	
Chairman	

The item had support from the committee.

People and Health Overview Committee Work Programme

Meeting Date: 14 September 2023

Report Title	Aims and Objectives	Lead Officers / Members	Other Information
Birth to Settled Adulthood	To receive a report by the Independent Chair	Mark Rogers – Independent Chair	
		Cllr Jane Somper – Portfolio Holder for Adult Social Care, Health, and Housing	
Page 9		Cllr Byron Quayle – Portfolio Holder for Children, Education, Skills, and Early Help	
Ofsted Regulation of Supported Accommodation for 16- and 17-Year Olds	 To receive information on a new national policy. To consider the approach to the implementation of the national policy. 	Claire Shiels – Corporate Director for Commissioning and Partnerships Cllr Byron Quayle – Portfolio	Consideration by Cabinet on 3 October 2023
	To make any recommendations to Cabinet.	Holder for Children, Education, Skills, and Early Help	

Meeting Date: 17 October 2023

Report Title	Aims and Objectives	Lead Officers / Members	Other Information
Making Care Experience a Protected Characteristic	To review the report and make any recommendations to Cabinet	Paul Dempsey – Corporate Director for Care and Protection Cllr Byron Quayle – Portfolio Holder for Children, Education, Skills, and Early Help	Consideration by Cabinet on 7 November 2023
Families First for Children Pathfinder Page 0	 To review and comment on the report. To make recommendations to Cabinet – 7 November 2023 	Paul Dempsey – Corporate Director for Care and Protection Cllr Byron Quayle – Portfolio Holder for Children, Education, Skills, and Early Help	Consideration by Cabinet on 7 November 2023
Report on the Dorset Education Board	 To review and comment on the report. To make recommendations to Cabinet – 7 November 2023 	Amanda Davis – Corporate Director for Education & Learning Cllr Byron Quayle – Portfolio Holder for Children, Education, Skills, and Early Help	Consideration by Cabinet on 7 November 2023

Meeting Date: 30 November 2023

Report Title Aims and Objectives	Lead Officers / Members	Other Information
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Housing Strategy	 A review of the Housing Strategy following the public consultation and drafting of the final strategy. To make any recommendations to Cabinet 	Andrew Billany – Corporate Director for Housing Cllr Jane Somper – Portfolio Holder for Adult Social Care, Health, and Housing	 Consideration by Cabinet on 5 December and Full Council on 14 December.

Meeting Date: 6 February 2024

Report Title	tle Aims and Objectives		Other Information	
Pa				

Meeting Date: 19 March 2024

Report Title	Aims and Objectives	Lead Officers / Members	Other Information

Unscheduled Committee Items

Report Title	Aims and Objectives	Lead Officers / Members	Other Information

Adults & Housing 10yr Transformation, Investment & Reform Plan	To provide an update on the Adults & Housing 10-year Transformation, Investment & Reform programme.	Jonathan Price – Corporate Director for Commissioning Andrew Billany – Corporate Director for Housing Cllr Jane Somper – Portfolio Holder for Adult Social Care, Health, and Housing	
Community Safety Plan 2023-26 and Pan-Dorset Reducing Reoffending Strategy 2023-26		Andy Frost – Service Manager for Community Safety Cllr Laura Beddow – Portfolio Holder for Culture and Communities	Report to be considered by Cabinet and Full Council
je 12			

Informal Work of the Committee:

Date	Topic	Format	Members	Lead Officers / Members	Other Information
September 2023	Identifying Young Carer	Webinar	All Members	Simon Fraiz-Brown – Service Manager for Young & Thriving	Following a request for further information on identifying young carers at the People & Health Overview Committee on 27 June 2023.



The Cabinet Forward Plan - October 2023 to January 2024 For the period 1 SEPTEMBER 2023 to 31 DECEMBER 2023 (Publication date – 4 SEPTEMBER 2023)

Explanatory Note:

This Forward Plan contains future items to be considered by the Cabinet and Council. It is published 28 days before the next meeting of the Committee. The plan includes items for the meeting including key decisions. Each item shows if it is 'open' to the public or to be considered in a private part of the meeting.

Definition of Key Decisions

tey decisions are defined in Dorset Council's Constitution as decisions of the Cabinet which are likely to -

to result in the relevant local authority incurring expenditure which is, or the making of savings which are, significant having regard to the relevant local authority's budget for the service or function to which the decision relates (*Thresholds - £500k*); or

to be significant in terms of its effects on communities living or working in an area comprising two or more wards or electoral divisions in the area of the relevant local authority."

In determining the meaning of "significant" for these purposes the Council will have regard to any guidance issued by the Secretary of State in accordance with section 9Q of the Local Government Act 2000 Act. Officers will consult with lead members to determine significance and sensitivity.

Cabinet Portfolio Holders 2023/24

Spencer FlowerGary Suttle
Leader / Governance, Performance and Communications
Deputy Leader and Finance, Commercial and Capital Strategy

Ray Bryan Highways, Travel and Environment

Jill Haynes Corporate Development and Transformation

Laura Beddow Culture and Communities

Simon Gibson Economic Growth and Levelling Up

Andrew Parry Assets and Property

Byron Quayle People – Children, Education, Skills, and Early Help Jane Somper People - Adult Social Care, Health, and Housing

David Walsh Planning

Subject / Decision	Decision Maker	Date the Decision is Due	Other Committee(s) consulted and Date of meeting(s)	Portfolio Holder	Officer Contact			
October								
Ofsted Regulation of Supported Accommodation for 16-17 Year Olds Key Decision - No Public Access - Open Report on Ofsted Regulation of Supported Accommodation for 16 to O7 year olds.	Decision Maker Cabinet	Decision Date 3 Oct 2023	People and Health Overview Committee 14 Sep 2023	Portfolio Holder for People - Children, Education, Skills and Early Help	Claire Shiels, Corporate Director - Commissioning & Partnerships claire.shiels@dorsetcouncil. gov.uk Executive Director, People - Children (Theresa Leavy)			
Blandford + Neigbourhood Plan Review 2011 - 2033 Key Decision - Yes Public Access - Open Item relating to the making (adoption) of the neighbourhood plan review following an independent examination.	Decision Maker Cabinet	Decision Date 3 Oct 2023		Portfolio Holder for Planning	Ed Gerry, Community Planning Manager ed.gerry@dorsetcouncil.gov .uk Executive Director, Place (John Sellgren)			
Levelling-up and Regeneration Bill: consultation on implementation of plan-making reforms - proposed response to the government consultation Key Decision - No Public Access - Open Response to government consultation on implementation of plan-making reforms.	Decision Maker Cabinet	Decision Date 3 Oct 2023		Portfolio Holder for Planning	Hilary Jordan, Service Manager for Spatial Planning hilary.jordan @dorsetcouncil .gov.uk, Terry Sneller, Strategic Planning Manager terry.sneller@dorsetcouncil. gov.uk Executive Director, Place (John Sellgren)			

Subject / Decision	Decision Maker	Date the Decision is Due	Other Committee(s) consulted and Date of meeting(s)	Portfolio Holder	Officer Contact
Discretionary Housing Payment Policy Key Decision - Yes Public Access - Open Our Discretionary Housing Payment policy reflects the Department for Works and Pensions formal guidance providing the administration framework associated with the application, criteria, assessment and awarding principles established to provide when applicable, some additional financial support to eligible residents.	Decision Maker Cabinet	Decision Date 3 Oct 2023		Deputy Leader and Portfolio Holder for Finance, Commercial and Capital Strategy	Katie Hale, Head of Revenues and Benefits katie.hale@dorsetcouncil.g ov.uk Executive Director, Corporate Development - Section 151 Officer (Aidan Dunn)
igital Infrastructure & Inclusion trategy Gey Decision - Yes Public Access - Open To consider a report on Dorset Councils Digital Infrastructure and Inclusion Strategy.	Decision Maker Cabinet	Decision Date 3 Oct 2023	Place and Resources Overview Committee 18 Apr 2023	Portfolio Holder for Corporate Development and Transformation	Dugald Lockhart, Service Manager Digital Place dugald.lockhart@dorsetcou ncil.gov.uk, Timothy Robertson, ICT Project Manager timothy.robertson@dorsetc ouncil.gov.uk Executive Director, Place (John Sellgren)
Weymouth Regeneration - Levelling Up Funding and Approach Key Decision - Yes Public Access - Part exempt To approve the proposed approach to the delivery of the Levelling Up Fund project and finances and to seek endorsement of the priorities for regeneration	Decision Maker Cabinet	Decision Date 3 Oct 2023		Portfolio Holder for Economic Growth and Levelling Up	Peter Hopkins, Corporate Director - Assets and Property peter.hopkins@dorsetcounc il.gov.uk, Julian Wain, Strategic Property Advisor Julian.wain@dorsetcouncil. gov.uk Executive Director, Place (John Sellgren)

Subject / Decision	Decision Maker	Date the Decision is Due	Other Committee(s) consulted and Date of meeting(s)	Portfolio Holder	Officer Contact
The Proposed Sale of Clapcotts Farmstead, Spetisbury Key Decision - Yes Public Access - Fully exempt To seek approval to the sale of Clapcotts Farmstead, Spetisbury.	Decision Maker Cabinet	Decision Date 3 Oct 2023		Portfolio Holder for Assets and Property	Tim Hulme, Head of Service Property Management tim.hulme @dorsetcouncil.g ov.uk Executive Director, Place (John Sellgren)
Grant funding from CIL for nitrogen mitigation, Poole Harbour Catchment Key Decision - Yes Rublic Access - Fully exempt Opproval required as to whether mitigation for development already granted permission should continue to be delivered using CIL funds given amendments to the Levelling-up and Regeneration Bill.	Decision Maker Cabinet	Decision Date 3 Oct 2023		Portfolio Holder for Planning	Steve Boyt, Senior Planning Policy Officer steve.boyt@dorsetcouncil.g ov.uk, Lyn Cooch, Senior Nutrient Project Officer lyn.cooch@dorsetcouncil.go v.uk Executive Director, Place (John Sellgren)

November

Families First for Children Pathfinder Key Decision - Yes Public Access - Open	Decision Maker Cabinet	Decision Date 7 Nov 2023	People and Health Overview Committee 17 Oct 2023	Portfolio Holder for People - Children, Education, Skills and Early Help	Paul Dempsey, Corporate Director - Care & Protection Tel: 01305 224513 paul.dempsey@dorsetcoun cil.gov.uk
To consider a report regarding the Families First for Children Pathfinder.					Executive Director, People - Children (Theresa Leavy)

Subject / Decision	Decision Maker	Date the Decision is Due	Other Committee(s) consulted and Date of meeting(s)	Portfolio Holder	Officer Contact
Report on the Dorset Education Board Key Decision - Yes Public Access - Open	Decision Maker Cabinet	Decision Date 7 Nov 2023	People and Health Overview Committee 17 Oct 2023	Portfolio Holder for People - Children, Education, Skills and Early Help	Amanda Davis, Corporate Director for Education and Learning amanda.davis@dorsetcoun cil.gov.uk Executive Director, People - Children (Theresa Leavy)
Dog Related Public Spaces Protection Order- Renewal Key Decision - Yes Public Access - Open To agree and adopt the draft order.	Decision Maker Cabinet	Decision Date 7 Nov 2023	Place and Resources Overview Committee 5 Oct 2023	Portfolio Holder for Culture and Communities	Janet Moore, Service Manager for Environmental Protection Janet.Moore@dorsetcouncil .gov.uk Executive Director, Place (John Sellgren)
Quarter 2 Financial Monitoring Q023/24 Q Hey Decision - No Public Access - Open To consider the Quarter 2 Financial Monitoring Report 2023/24.	Decision Maker Cabinet	Decision Date 7 Nov 2023		Deputy Leader and Portfolio Holder for Finance, Commercial and Capital Strategy	Sean Cremer, Corporate Director for Finance and Commercial sean.cremer@dorsetcouncil .gov.uk Executive Director, Corporate Development - Section 151 Officer (Aidan Dunn)
Medium Term Financial Plan (MTFP) and Budget Strategy Key Decision - Yes Public Access - Open To receive a budget update for 2024/25.	Decision Maker Cabinet	Decision Date 7 Nov 2023		Deputy Leader and Portfolio Holder for Finance, Commercial and Capital Strategy	Sean Cremer, Corporate Director for Finance and Commercial sean.cremer@dorsetcouncil .gov.uk Executive Director, Corporate Development - Section 151 Officer (Aidan Dunn)

Subject / Decision	Decision Maker	Date the Decision is Due	Other Committee(s) consulted and Date of meeting(s)	Portfolio Holder	Officer Contact
Our Future Council - Business Case Key Decision - Yes Public Access - Open Proposals for change set out in an invest to save business case.	Decision Maker Cabinet	Decision Date 7 Nov 2023		Portfolio Holder for Culture and Communities	Lisa Cotton, Corporate Director for Customer and Cultural Services lisa.cotton @dorsetcouncil.g ov.uk, Nina Coakley, Head of Change n.coakley @dorsetcouncil.go v.uk Executive Director, Corporate Development - Section 151 Officer (Aidan Dunn), Matt Prosser
Making Care Experience a Rotected Characteristic - local doption Co Key Decision - Yes Sublic Access - Open To adopt care experience as a protected characteristic.	Decision Maker Cabinet	Decision Date 7 Nov 2023	Place and Resources Overview Committee 17 Oct 2023	Portfolio Holder for People - Children, Education, Skills and Early Help	Paul Dempsey, Corporate Director - Care & Protection Tel: 01305 224513 paul.dempsey@dorsetcoun cil.gov.uk Executive Director, People - Children (Theresa Leavy)
Chesil Bank Neighbourhood Plan 2022-2023 Key Decision - Yes Public Access - Open An item relating to the making (adoption) of the neighbourhood plan following independent examination and a public referendum.	Decision Maker Cabinet	Decision Date 7 Nov 2023		Portfolio Holder for Planning	Ed Gerry, Community Planning Manager ed.gerry @dorsetcouncil.gov .uk Executive Director, Place (John Sellgren)

Subject / Decision	Decision Maker	Date the Decision is Due	Other Committee(s) consulted and Date of meeting(s)	Portfolio Holder	Officer Contact
Expansion of funded childcare offer from April 2024 Key Decision - No Public Access - Open The intention of this Cabinet paper is to consider the expansion of funded childcare from April 2024 and support our longer term vision of working with Early Years settings to ensure there is sufficient childcare available for children in Dorset for working families and those in education or training.	Decision Maker Cabinet	Decision Date 5 Sep 2023		Portfolio Holder for People - Children, Education, Skills and Early Help	Executive Director, People - Children (Theresa Leavy)
Blandford Waste Management Centre - Update on finance and Iand acquisition CO Key Decision - Yes Public Access - Part exempt	Decision Maker Cabinet	Decision Date 3 Oct 2023		Portfolio Holder for Culture and Communities	Gemma Clinton, Head of Commercial Waste and Strategy gemma.clinton @dorsetcoun cil.gov.uk, Jason Jones, Group Manager (Commissioning) jason.jones @dorsetcouncil. gov.uk Executive Director, Place (John Sellgren)

December

Subject / Decision	Decision Maker	Date the Decision is Due	Other Committee(s) consulted and Date of meeting(s)	Portfolio Holder	Officer Contact
Housing Strategy Key Decision - Yes Public Access - Open To consider and agree the Housing Strategy.	Decision Maker Cabinet	Decision Date 5 Dec 2023	People and Health Overview Committee 30 Nov 2023	Portfolio Holder for People - Adult Social Care, Health and Housing	Sharon Attwater, Service Manager for Housing Strategy and Performance sharon.attwater @dorsetcouncil.gov.uk, Andrew Billany, Corporate Director for Housing andrew.billany@dorsetcouncil.gov.uk, Sarah Smith, Housing Strategy Lead sarah.smith@dorsetcouncil.gov.uk Executive Director, People - Adults

Quarter 3 Financial Monitoring Sean Cremer, Corporate **Decision Maker Decision Date** Deputy Leader and Report 2023/24 30 Jan 2024 Portfolio Holder for Director for Finance and Cabinet Finance, Commercial Commercial Key Decision - No and Capital Strategy sean.cremer@dorsetcouncil **Public Access - Open** .gov.uk Executive Director. To consider the Quarter 3 Financial Corporate Development -Monitoring Report 2023/24. Section 151 Officer (Aidan Dunn) Sean Cremer, Corporate **Budget strategy and medium-term Decision Maker Decision Date** Cabinet Deputy Leader and financial plan (MTFP) **Dorset Council** 13 Feb 2024 30 Jan 2024 Portfolio Holder for Director for Finance and Resources Finance, Commercial Commercial Place and Key Decision - Yes **Scrutiny Committee** and Capital Strategy sean.cremer@dorsetcouncil **Public Access – Open** 17 Jan 2024 .gov.uk People and Health Scrutiny Executive Director, To consider a report of the Portfolio Corporate Development -Committee Section 151 Officer (Aidan Holder for Finance, Commercial and 12 Jan 2024 Capital Assets. Dunn)

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Subject / Decision	Decision Maker	Date the Decision is Due	Other Committee(s) consulted and Date of meeting(s)	Portfolio Holder	Officer Contact
March					
April					
Quarter 4 Financial Monitoring 2023/24 Key Decision - No Rublic Access - Open Co consider the Quarter 4 Financial Monitoring Report 2024/25.	Decision Maker Cabinet	Decision Date 16 Apr 2024		Deputy Leader and Portfolio Holder for Finance, Commercial and Capital Strategy	Sean Cremer, Corporate Director for Finance and Commercial sean.cremer@dorsetcouncil .gov.uk Executive Director, Corporate Development - Section 151 Officer (Aidan Dunn)

Private/Exempt Items for Decision

Each item in the plan above marked as 'private' will refer to one of the following paragraphs.

- 1. Information relating to any individual.
- 2. Information which is likely to reveal the identity of an individual.
- 3. Information relating to the financial or business affairs of any particular person (including the authority holding that information).
- 4. Information relating to any consultations or negotiations, or contemplated consultations or negotiations, in connection with any labour relations matter arising between the authority or a Minister of the Crown and employees of, or office holders under, the authority.
- 5. Information in respect of which a claim to legal professional privilege could be maintained in legal proceedings.
- 6. Information which reveals that the shadow council proposes:-
 - (a) to give under any enactment a notice under or by virtue of which requirements are imposed on a person; or
 - (b) to make an order or direction under any enactment.
- 7. Information relating to any action taken or to be taken in connection with the prevention, investigation or prosecution of crime.

People and Health Overview Committee 14 September 2023

Ofsted Regulation of Supported Accommodation for 16- and 17-Year Olds

For Recommendation to Cabinet

Portfolio Holder: Cllr B Quayle, Children, Education, Skills and Early Help

Local Councillor(s): All

Executive Director: T Leavy, Executive Director of People - Children

Report Author: Claire Shiels

Job Title: Corporate Director, Commissioning and Partnerships

Tel: 01305 224682

Email: claire.shiels@dorsetcouncil.gov.uk

Report Status: Public

Brief Summary:

This report provides an overview of the implementation of a new national policy in relation to the regulation of supported accommodation for 16- and 17-year-olds. Supported accommodation is a form of accommodation or semi-independent living for 16- & 17-year-olds who are ready to start living with more independence and do not require significant levels of care. This can include children in care, care leavers and 16 and 17 years old who present as homeless to the Local Authority but do not need to come into care. It is different to the provision of care which is provided in Ofsted registered children's homes, kinship care and foster care and has not previously been subject to any form of regulation by Ofsted.

From October 2023, all providers of supported accommodation will be required to register with Ofsted and adhere to mandatory national Quality Standards. Ofsted propose to begin inspections of supported accommodation provision in April 2024.

The report will set out the background to this new regulation and inspection regime, our approach to the use of this provision; the current use of such accommodation by Dorset Council both within our internal Fostering Service and our externally commissioned services and progress towards Ofsted registration.

Recommendation:

- 1. The People and Health Committee is invited to comment on the approach to implementation of the national policy and the progress to date.
- 2. The People and Health Committee recommends to Cabinet that this approach is adopted by the council.

Reason for Recommendation:

To ensure compliance with the latest legislation and any subsequent regulation / statutory guidance.

1. Introduction and Background

- 1.1 This report provides an overview of the implementation of a new national policy in relation to the regulation of supported accommodation for 16- and 17-year-olds. Supported accommodation is a form of accommodation or semi-independent living for 16- & 17-year-olds who are ready to start living with more independence and do not require significant levels of care.
- 1.2 The government first began consultations regarding the regulation of Supported Accommodation back in 2020 due to growing concerns about the increased use of this type of provision by many local authorities. There were concerns that it was sometimes being used for children aged under 16 years and for 16- and 17-year-olds who were not ready for the level of independence associated with supported accommodation along with evidence of varying levels of quality being provided to young people. In February 2021 Ofsted announced the first series of steps regarding the regulation of such provision.
- 1.3 Alongside this, the government also announced a ban on the placement of under16s in provision that is not registered with Ofsted. This came into effect in
 September 2021 and they went on to legislate to give Ofsted additional powers to
 act against illegal unregistered children's homes. The result of this is that action
 can be taken against any provider of such provision and Directors of Children
 Services who make any such unlawful placements.
- 1.4 In August 2023, Ofsted issued <u>additional guidance</u> about the requirements for registration of placements for children subject to Deprivation of Liberty (DoL) orders, making it clear that these settings must also register with Ofsted. Unfortunately, due to lack of sufficient registered provision across the country unregistered placements or supported accommodation has been used to place children. Agreement of the courts to deprive the liberty of a child enables restrictions on a child's freedom, with the intention of keeping them safe. In these circumstances, the Ofsted guidance indicates that due to the level of care that these children are likely to require, that these settings should register to become a

- children's home, and that a supported accommodation, even with the new regulations will not usually be sufficient.
- 1.5 Through the regulation of supported accommodation for 16- and 17-year-olds, it is anticipated that the quality of service that they can expect to receive will be strengthened. The registered manager must hold relevant qualifications and experiences to run a supported accommodation service and therefore it would be anticipated they would have a better understanding of young people's needs and how to respond appropriately. Supported accommodation providers will be required to have a formal complaint process in place for young people. Ofsted's scrutiny of how well providers have responded to young people and implemented learning from these complaints will help to improve the service to young people. In addition, these new regulations have offered greater clarity on the type of support being offered, making it easier to ensure that the right young people are placed in the right type of placement.
- 1.6 Ofsted opened the registration in April 2023. Providers currently operating a supported accommodation must apply to Ofsted no later than 28th October to continue running a service legally.

2. Our approach to the use of supported accommodation in Dorset

- 2.1 In Dorset, we seek to support our children in care to remain in foster care or a residential children's home until they are 18 years of age and for many we aim to support them to stay with foster carers beyond their 18th birthday in appropriate through 'Staying Put' arrangements or close to their residential children's home through 'Staying Close' arrangements. We do not place children under the age of 16 in provision that is not registered with Ofsted.
- 2.2 For some young people, however a move to supported accommodation on their path to independence is the most suitable plan for them. If following a review of a young person's care plan, a planned move to supported accommodation is suitable this is approved by the Service Manager and ratified by the child's Quality Assurance Reviewing Officer (QARO) as part of a change to the young person's plan.

3. Registration Requirements

3.1 It is imperative that all supported accommodation settings are safe places where children are protected from harm and where their individual needs are met. Supported accommodation should offer stability and consistency, enable continuous access to local services including education and healthcare, and should facilitate the development of strong relationships within the local community. Supported accommodation should promote positive self-esteem, protect against stigma, and support young people to access opportunities.

- 3.2 All supported accommodation settings must fall into one of the categories set out in the Regulations. There are four distinct categories of Supported Accommodation and providers can register for more than one type of provision. These are:
 - Supported accommodation in a self-contained unit. This includes bedsits
 and self-contained flats and is designed for the sole use of the young person
 placed there and others from their family unit.
 - Shared or group living limited to children in care and care leavers. This is shared accommodation, where young people have their own bedroom but share communal areas such as living room/kitchen. Care leavers over 18 years can be accommodated here too.
 - Shared or group living not limited to children in care and care leavers.

 This is shared accommodation similar to that described above but where other people who are not children in care and care leavers can be accommodated too
 - Supported accommodation provided by an individual or individuals in a
 private residence. This is where a private individual offers a room in their
 family home. These arrangements are typically coordinated by a supported
 lodgings provider which recruits and supports a network of supported lodgings
 hosts.
- 3.3 To register supported accommodation with Ofsted, a range of requirements have been set out regarding the experience and qualification of individuals running the provision and following a <u>consultation with the sector</u>, four quality standards to be met. Further detail is provided in the background papers: <u>Guide to the Supported Accommodation Regulations including Quality Standards</u>. These quality standards are:
 - The leadership and management standard
 - The protection standard
 - The accommodation standard
 - The support standard
 - The Statement of Purpose

4. The Inspection Framework

- 4.1 Ofsted will begin to inspect providers in April 2024, and will consider the following to make a judgement: overall experiences and progress of children; how well children are helped and protected and the effectiveness of leaders and managers. They will inspect the Head office of a provider not individual settings where young people live and will give 2 working days notification to the registered manager that an inspection will be taking place.
- 4.2 Whilst Ofsted are consulting on the inspection process currently, they have indicated that the first round of inspections will receive one of the following

outcomes and associated approximate time limits for reinspection. Ofsted recognise there is no national benchmarking currently with respect to quality and as they progress and learn from experiences inspection judgements will be updated.

- Consistently strong service delivery leads to typically positive experiences and progress for children. Where improvements are needed, leaders and managers take timely and effective action. The timeframe for next inspection will be within 3 years.
- Inconsistent quality of service delivery adversely affects children's experiences and limits their progress. Leaders and managers must make improvements. The timeframe for the next inspection will be within18 months.
- Serious or widespread weaknesses lead to significant concerns about the experiences and progress of children. Leaders and managers must take urgent action to address failings. The timeframe for the next inspection will be within 6 months.

5. Registration of Dorset Council Provision

- 5.1 Dorset Council recruits and supports a network of supported lodgings providers and therefore are considered to be a Supported Lodgings Provider and must register this provision with Ofsted. The Supported Lodgings service is managed and overseen by the Dorset Fostering Service and is currently supporting a total of 21 households who provide supported lodgings care to 23 young people, aged between 17 and 23 years old and is currently assessing a further 2 households.
- 5.2 Activity is currently underway to ensure that the service has all the necessary requirements in place for registration, including the appropriate policies and procedures in line with the regulations and completion of location risk assessments for each household.
- 5.3 The identification of the registered manager has been completed. This role will be undertaken by the Fostering Service Manager and will ensure compliance with the regulations. All registration documents will be submitted by 8th September 2023 in order to ensure that the Ofsted deadlines are met and the provision of the service can continue.
- 5.4 The council does not currently operate any other forms of supported accommodation for 16- and 17-year-olds, however if any further provision is developed as part of our Sufficiency Strategy in the future, the pipeline for development of new provision will need to account for this registration process.

6. Registration of externally commissioned provision Dorset

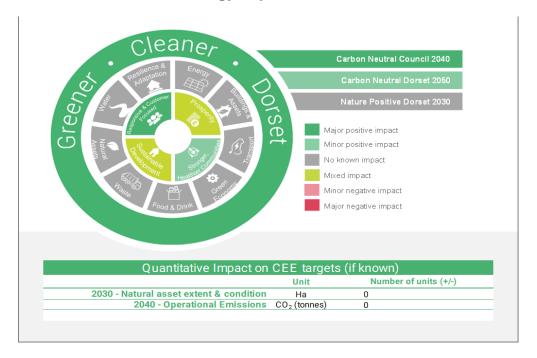
6.1 Dorset Council went live with a new framework contract of local supported accommodation providers in April 2023, which can accommodate and support up to 85 young people aged 16 to 25 years including children in care, care leavers or

- 16- and 17-year-olds at risk of homelessness. We have further arrangements with additional Supported Accommodation providers where we commission for individual young people through spot purchasing arrangements when our framework is unable to provide for young people or where they are living outside of Dorset and want to remain in that area.
- 6.2 All of our supported accommodation providers are aware and have acknowledged the upcoming requirement to register and we have signposted them to the Ofsted Guidance. Weekly oversight of progress towards registration is underway. 3 providers who only provide accommodation to over 18s have indicated that they will not register and 2 providers from the framework have already submitted registration and provided evidence.
- 6.3 During August, meetings are taking place with all providers to understand progress and to ensure compliance with timescales. If providers are unable or unwilling to register with Ofsted by early September, we will be required to seek alternative homes for any young people placed in this provision. We will do everything we can to support providers with their registration in the intervening period, in order to support stability for our young people. However, it will be unlawful for any young people to be in a provision that is not registered with Ofsted or in the process of being registered from October 2023 so we must take timely action to ensure that young people are in appropriate provision.

7. Financial Implications

- 7.1 To aid the registration process local authorities have been awarded a grant to support the costs incurred by these new regulations. Dorset Council has been awarded a total of £333,378 to be paid in four instalments, the first of which was received in April 2023. To date we have used this grant to purchase the full range of policies and procedures and to undertake the work Ofsted require us to be compliant with the new regulations.
- 7.2 There is a financial cost to registration with Ofsted, which is dependent on the size of the undertaking. Dorset Council Supported Lodgings Scheme is classified as a large undertaking and therefore will be required to pay a total of £5,500 for registration. The grant will also be used to cover this payment. Additional oversight and quality assurance will also be required to ensure compliance with the regulations and to prepare for Ofsted Inspections.
- 7.3 External providers of supported accommodation will also incur costs associated with regulation and may increase fees as a result. This will be monitored closely and the grant used to offset any increase in fees, particularly, in spot purchased supported accommodation arrangements.

8. Environment, Climate & Ecology Implications



9. Well-being and Health Implications

By regulating this form of accommodation for young people will only strengthen the standards expected of carers and providers of such accommodation which can only lead to an improved service for young people and their outcomes.

10. Other Implications

N/A

11. Risk Assessment

HAVING CONSIDERED: the risks associated with this decision; the level of risk has been identified as:

Current Risk: Low Residual Risk: Low

12. Equalities Impact Assessment

As part of the their consultation on the new inspection regime, Ofsted published an <u>Equality Impact Assessment</u>. They do not foresee and do not believe the three outcome's judgements will impact the 9 protected characteristics defined in the Equality Act 2021.

13. Appendices

- 13.1 Appendix 1: Accessible Table Showing Impacts
- 13.2 Appendix 2: Table of Recommendations

14. Background Papers

- a. Ofsted warning against use of unregistered children's homes: Available at: <a href="https://www.gov.uk/government/news/ofsted-warns-against-use-of-unregistered-childrens-homes#:~:text=Ofsted%20has%20issued%20a%20fresh,orders%2C%20in%20unregistered%20children%27s%20homes.&text=Children%20subjec
 - $\frac{n\%20unregistered\%20children\%27s\%20homes.\&text=Children\%20subjec}{t\%20to\%20deprivation\%20of,of\%20skilled\%20care\%20and\%20supervision.}$
- b. Government response to the consultation on regulating supported accommodation for looked after children and care leavers aged 16 and 17: Available at:
 - https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/1145589/Supported_accommodation_-__government_response.pdf
- c. Guide to supported accommodation regulations including quality standards: Available at: Providing supported accommodation for children and young people GOV.UK (www.gov.uk)
- d. Equalities impact assessment: inspections of supported accommodation for looked after children and care leavers aged 16 and 17 - GOV.UK (www.gov.uk)

Appendix 1: Accessible Table Showing Impacts

ACCESSIBLE TABLE SHOWING IMPACTS

Natural Environment, Climate & Ecology Strategy Commitments	Impact
Energy	No known impact
Buildings & Assets	No known impact
Transport	No known impact
Green Economy	No known impact

Food & Drink	No known impact
Waste	No known impact
Natural Assets & Ecology	No known impact
Water	No known impact
Resilience and Adaptation	No known impact

Corporate Plan Aims	Impact
Prosperity	neutral
Stronger healthier communities	minor positive impact
Sustainable Development & Housing	neutral
Responsive & Customer Focused	strongly supports it

Appendix 2: Table of Recommendations

TABLE OF RECOMMENDATIONS

Recommendations	Responses -will this be incorporated into your proposal? How? And if not, why not?
Energy	
No recommendations found for this	
category	
Buildings & Assets	
No recommendations found for this	
category	
Transport	
No recommendations found for this	
category	
- Garago.y	
Green Economy	
No recommendations found for this	
category	
Food & Drink	
No recommendations found for this	
category	
Waste	
No recommendations found for this	
category	

Natural Assets & Ecology	
No recommendations found for this	
category	
Water	
No recommendations found for this	
category	
Resilience & Adaptation	
No recommendations found for this	
category	

People & Health Overview Committee 14 September 2023 Birth To Settled Adulthood - Report of the Independent Chair

For Review and Consultation

Portfolio Holder: Cllr B Quayle, Children, Education, Skills and Early Help

Cllr J Somper, Adult Social Care, Health and Housing

Local Councillor(s): All

Executive Director: T Leavy, Executive Director of People - Children

Vivienne Broadhurst, Executive Director People,

Adults

Report Author: Mark Rogers

Job Title: Independent Chair

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Report Status: Part Exempt

Brief Summary: An update to the Committee on progress with the Birth To Settled Adulthood (B2SA) Improvement and Transformation Programme.

Recommendation: To note the update and comment on the progress of the Birth to Settled Adulthood Improvement and Transformation Programme.

Reason for Recommendation: Birth To Settled Adulthood is a major improvement and transformation programme and the Committee has an important role to play in ensuring that it has the desired impact.

1. Report - Background

1.1 As Independent Chair, I made the last report to this Committee on 23rd March 2023 and committed to ongoing updates at that meeting. This is, therefore, the third progress report.

- 1.2 The March report set out the perceived strengths of and risks to the programme. The strengths included:
 - Effective programme leadership;
 - Strengthened relationships and focus across the partnership;
 - Committed and informed political oversight from the relevant executive members; and
 - An improved programme plan, reporting process and risk assessment framework.

The top risks that needed to be closely managed included:

- Ensuring that attention, capacity and capabilities are maintained at a time when there are many competing (and, inevitably, unforeseen) demands on people's time;
- Undertaking a comprehensive system mapping of current funding, including the implications of any savings to be made, and agreeing future resources for the new service model;
- · Adequately preparing the workforce for the changes ahead; and
- Communicating the purpose, nature and benefits of the changes to all relevant parties and, most especially, parents, carers, children and young people.
- 1.2 The overall assessment at that time was that there was confidence in the partnership's ambition, plan and commitments, all of which were strongly indicative of the programme being able to progress within the timeframe set out.

2. **Report - Update**

2.1 Much of the above remains relevant, but there are some nuances and additions to be reported in this update.

The following paragraphs cover five key areas of both development and risk: i) Funding; ii) Service Redesign; iii) Commissioning; iv) Communications; and v) Partnership.

2.2 **Funding:** the programme has yet to map out fully both present and future levels of investment, including the strategy for achieving the savings

associated with the Children's Services budget. Work to establish a comprehensive picture is now more fully underway, but it will need to have an even sharper focus and drive in the coming weeks to ensure that there is sufficient understanding among the key partners – Dorset Council and NHS Dorset – for the Board to have complete confidence in the resource requirements and funding availability for the new service model.

2.3 Service Redesign: as planned, this work has moved forward significantly since the last report. At the August Board meeting, a functional model and framework was presented that captured the majority of services that are in scope for redesign, mapping them against an agreed set of (nine) child-focused outcomes that the redesign is working to. More work is required to complete this mapping work (and is intrinsically linked to the funding workstream), mainly to ensure a comprehensive capture of the relevant NHS services.

The board was supportive of this approach and, consequently, gave its support to moving from this functional mapping to the development of service organisation options that will illustrate how the functions will come together to create a more integrated, cohesive, dynamic and family-friendly way of assessing for, planning for, and delivering against needs.

There is much development work to be undertaken in the next two months and the Board has agreed to an additional meeting in September to act as a further checkpoint on progress before its support for an operational model is sought formally in October.

While the redesign continues there has also been a strong focus on those young people who are not yet able to be supported under the new service. As a result, there is a small cohort of young people (the number changes as they get older and fall in or out of the cohort) aged 17-18yrs who are tracked with enhanced transition plans. This recovery work is also overseen by the Partnership Board where positive impact has been achieved to improve these children's outcomes. An example of this can be found in appendix 1 where a young person with complex presentations has been supported to move home and was fully included in the decisions about his life and what settled adulthood looked like for him. The young person's parent had reflected on some of the previous challenges but felt the enhanced transition work has now achieved the best outcome for her young person.

- 2.4 Commissioning: discussions are underway between Dorset Council and NHS Dorset to agree the underpinning approach to the future joint commissioning of services for elements of this programme delivery where this makes sense. The council is moving to a more integrated model between children's and NHS Dorset to ensure that there is an agreed holistic partnership approach to needs identification, prioritisation, service commissioning and decommissioning, funding and impact evaluation. Both Children's Services and NHS Dorset are using the Adult Social Care Dorset Care Framework and Adult's Social Care will continue to support agreed progress on new "lots" and develop the market to support the wider work for the programme. Collaborative working needs to be developed further to ensure that the Board can be advised of the (likely staged) collaborative model of commissioning for the long term.
- 2.5 Communications: keeping all the relevant parties informed and, as necessary, engaged in the work of this programme will be a crucial determinant of "how it feels' to implement and benefit from the new service model. Now that there is a rapidly emerging framework for future service configuration and delivery, it is all the more important that the three key partners Dorset Parent Carer Council, Dorset Council and NHS Dorset fulfil their individual and collective roles in ensuring that families, the workforce and other interested parties continue to be kept fully informed and, as appropriate, involved in the programme. The Board has reviewed the current communication plans and has endorsed that communication and engagement activities will ramp up significantly in the coming weeks as the service redesign progresses apace.
- 2.6 **Partnership:** as previously reported, over the duration of this programme (now 21 months in) relationships, understanding and commitment from partners have developed significantly. However, there are competing pressures on all concerned and it will be imperative that focus and capacity are maintained, and enhanced as required, because the programme is entering its most intensive phase so far (as evidenced in the previous paragraphs).

The sponsoring senior executives and the Programme Director will need to ensure that issues of capacity, in particular, are kept under close review as there is a considerable amount of work to be undertaken in the last weeks of the summer and into early autumn. The timely completion of the current phases of work is needed if the deadline of a 31st March 2024 launch is to be met. Both adults and Children's services have committed additional resource to the programme to support the delivery timescales.

The Board explored this area in some detail at its August meeting (it explores commitment and capacity at every meeting), given that the reality of what needs to be moved forward – the funding, the service redesign and the commissioning model – are all time and negotiation intensive. Assurance was given that timescales were still realistic, and progress will be reviewed again at the additional Board meeting in September.

2.7 **Overview:** it is important, given the challenges that this programme presents – not least, getting it right for families – to state that tremendous progress has been made since the last report to this Committee. The determination to get things right for children and young people is manifest and the workstream teams are strong and purposeful.

It is for this reason that it is critical for the lead members and lead officers to sustain their focus on the programme's completion and ensure that the capacities and commitments are there to work through the considerable detail that is contained with the main pieces of work referred to in this report.

All those involved have both the Board's full confidence and support. As Independent Chair I share in that. The challenge is to ensure that partnership working widens and deepens further to address the 'hard yards' of the coming weeks to deliver the much-anticipated and long-awaited impressive outcomes-based new model of service for Dorset's most vulnerable children, young people and their families.

3. Financial Implications

None arising from this report or the work of the Independent Chair. What the report highlights (para 2.2), however, is the need for the partnership to understand fully the system funding and the implications of any savings, so that the future service model is sufficiently and sustainably funded.

4. Natural Environment, Climate & Ecology Implications

"No impact" arising from the work of the Independent Chair.

5. Well-being and Health Implications

None arising from the work of the Independent Chair.

6. Other Implications

None arising from the work of the Independent Chair.

7. Risk Assessment

Birth To Settled Adulthood has a risk register incorporated into the programme plan. The key risks to the programme are set out in paragraphs 2.2 to 2.6 above.

8. Equalities Impact Assessment

This is implicit in the programme plan: the reason for this programme is the previously identified inequality in outcomes for the children and young people within the scope of this programme.

9. **Appendices**

Appendix 1: case study (Exempt)

10. **Background Papers**

None.

By virtue of paragraph(s) 1, 2 of Part 1 of Schedule 12A of the Local Government Act 1972.

Document is Restricted

